

US EPA RECORDS CENTER REGION 5



VOLUME IV

BEFORE THE ADMINISTRATOR
UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
WASHINGTON, D.C.

In the Matter of:

GARY DEVELOPMENT CO., INC.

Respondent.

Docket No. RCRA-V-W-86-R-45

Courtroom 302
Lake County Courthouse
400 Broadway
Gary, Indiana

Monday, December 17, 1990

The above-entitled matter came on for further hearing, pursuant to adjournment, at 2:00 o'clock, p.m.

BEFORE:

HONORABLE J.F. GREENE
Administrative Law Judge

APPEARANCES:

On Behalf of the Complainant, U.S. Environmental Protection Agency:

MARC M. RADELL, ESQ.
U.S. Environmental Protection Agency
Region V
230 South Dearborn Street - 5CSTUB3
Chicago, Illinois 60604

On Behalf of the Respondent:

WARREN D. KREBS, ESQ.
Parr, Richey, Obremskey & Morton .
121 Monument Circle - Suite 500
Indianapolis, IN 46204

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VOLUME IV

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TESTIMONY

WITNESSES:

DIRECT CROSS REDIRECT RECROSS

DR. TERRY RONALD WEST

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EXHIBITS

809

EXHIBIT NUMBER MARKED RECEIVED REJECTED WITHDRAWN

Respondent's:

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1	THE COURT: This is the matter of Gary
2	Development Company of Gary, Indiana, a continuation of
3	Docket Number RCRA-5-W-86-R-45. Let's have a
4	restatement of appearances by counsel. For the
5	Government?
6	MR. RADELL: Yes. I'm Marc Radell
7	representing the U.S. EPA.
8	THE COUPT: And who is with you, Mr. Radell?
9	MR. RADELL: Mr. Jonathan Cooper of our RCRA
10	Enforcement Staff.
11	THE COURT: For Respondent?
12	MR. KREBS: For the Respondent Gary
13	Development Corporation, Inc., Warren D. Krebs with the
14	firm of Parr, Richey, Obremskey & Morton at
15	Indianapolis, Indiana. With me today at the table is
16	Larry Hagen, who is a vice-president of Gary
17	Development.
18	THE COURT: Will there be an addition to the
19.	documents that we have already before we take our first
20	witness? Is there anything further by way of
21	documents, Mr. Krebs, before we take your witness? I
22	don't expect anything from you, but just in case.
23	MR. KREBS: As far as documents to mark?
24	THE COURT: Yes.

1	MR. KREBS: You meanwe might want to mark
2	just the next witness' background document. I think
. 3	that would be around 12. I'm not sure of that.
4	THE COURT: We had a number 14
5	MR. KREBS: (interrupting) We did?
6	THE COURT: in our earlier proceeding,
7	Mr. Krebs. This would be next in order, whatever that
8	may be. Probably 15.
. 9	(Whereupon Respondent's
10	Exhibit 15 was marked for
11	identification.)
12	THE COURT: Well I think we're ready for
13	Dr. West.
14	MR. KREBS: Yes.
15	THE COURT: Call your witness.
16	MR. KREBS: Respondent would call Terry West
17	please.
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1	Whereupon,
2	TERRY RONALD WEST,
3	called as a witness herein, having been duly sworn and
4	having testified, was examined and testified as
5	follows:
6	DIRECT EXAMINATION
7	BY MR. KREBS:
8	O Would you state your name please for the
9	record?
10	A Terry Ronald West.
11	Q And Mr. West, what is your present
12	profession?
13	A I am a university professor at Purdue
14	University, West LaFayette, Indiana.
15	Q And how long have you been a professor at
16	Purdue University?
17	A l've been on the professorial staff since
18	1966 at Purdue University.
19	Q Okay. And what type of professorship do you
20	hold at the present time?
21	A I'm an associate professor in the Earth and
22	Atmospheric Sciences Department and have a joint
23	appointment with Civil Engineering.
24	Q Okay. Can you please explain briefly you

Can you please explain briefly you

Q

Okay.

educational background as far as universities and degrees held?

A Yes. I have a bachelor's degree in Geology from Washington University in St. Louis. I also have a bachelor's degree in Geological Engineering from the same university and a master's degree in Geology; that's at Washington University. At Purdue University, I have a master of science degree in Civil Engineering and my Ph.D. is in Engineering and Geology.

- Q Are you a registered professional engineer?
- A Yes I am.

- Q And in what state are you so registered?.
- A In the State of Missouri.
- Q That is where Washington University is?
- 15 A That is correct.
 - Q Dr. West, are you a member of any professional societies that you participate in on a regular basis?
 - A Yes I am.
 - Q Can you give us a few of those?
 - A I'm a member of the Association of
 Engineering Geologists. I've served as the chairman of
 the North Central Section, which meets in Chicago on a
 regular monthly basis, and I'm a member of the

Geological Society of America. I'm a member of the American Society of Civil Engineers, a member of the American Society for Testing and Materials, a member of the Indiana Academy of Science and also of the American Geophysical Union.

O Regarding the Geological Society of America, have you, during the 1980s, made any presentation and publications related to sanitary landfills and their geology?

A Yes I have. On several occasions at the annual meetings, which were held typically early in November of each year, I've given papers on sanitary land fills, typically in the Indiana area.

O Can you give us some examples of those please?

A Yes. In 1986 I gave a paper at the
San Antonio, Texas meeting and it was titled, "Fracture
in Glacial Till Related to Increased Permeability and
Concern for Sanitary Landfill Siting in Central
Indiana". In 1985 at the Geological Society of America
meeting in Orlando, Florida, I gave a paper titled,
"Engineering Geology and Ground Water Considerations
for Sanitary Landfills in Wisconsin-Aged Morainal
Deposits of Central Indiana". And in 1985 I gave a

paper for the Indiana—excuse me, Indianapolis Center for Advanced Research, and that was a paper among a group of people there at that meeting, the Conference on Groundwater Monitoring and Remedial Methods. The paper was titled, "Engineering Geology of Landfill Sites Pegarding Installation of Monitoring Wells". And then also in 1986 I gave a paper at the North Central Section Meeting of the Geological Society of America and that was entitled, "Hydrogeology Problems of Solid Waste Disposal Regarding Glacial Till Stratigraphy in Indiana". So those are some of the recent papers that I've given in that particular subject.

Q Regarding your teaching at Purdue University, do you teach any courses which are specifically related to solid waste disposal?

"Geology of Sanitary Landfills". I've taught it now for I believe five years, each Fall for five years. I also teach several other courses in the field of Engineering Geology, which is, I guess, the primary description of my area of expertise, and I teach an undergraduate and several graduate courses in Engineering Geology, which relate to groundwater contamination and solid waste disposal in some fashion

or another.

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- Q I'm going to hand you what was marked for identification purposes as Respondent's Exhibit 15 and ask if you can identify this.
 - A Yes I can identify that.
 - Q And what is it?
- A That's my own resume or vitae in abbreviated form that lists my background and specialty areas, membership in professional societies and a list of selected papers on several different categories.
 - Q Okay. And this was prepared by you?
- A That is correct, yes.
- Q Okay. And is everything in there correct to the best of your recollection?
 - A As best as I know it right now, yes it is.
- MR. KREBS: Okay. Your Honor, as opposed to asking the witness other questions regarding his professional background, we would instead offer into evidence Respondent's Exhibit 15.
 - MR. RADELL: I have no objection.
 - THE COURT: Number 15 is accepted.

(Whereupon, Respondent's

Exhibit 15 was received into-

the record as evidence.)

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1	MR. KREBS: Would you mind handing that to
2	the Judge please?
3	BY MR. KREBS:
4	Ω Dr. West, at the university, are you in
5	charge of programs also for students who are seeking
6	Ph.D.s and/or master's degrees, or is your teaching
7	strictly underclass? .
8 .	A No, I teach both graduate and undergraduate
9	courses and I also am the research advisor for a numbe
.0	of students at both the masters and the Ph.D. level.
1	Q Ohay. Are you familiar with the Gary
.2	Dovelopment Sanitary Landfill Facility in Lake County?
13	A Yes I am.
.4	Q Okay. And can you tell us have you ever bee
.5	on the site of the facility?
.6	A Yes, I visited the site on three different
.7	occasions. The first time was on August 6th, 1987.
.8	The second time was on August 27th, also 1987, and at
.9	that time Jon Cooper and Ted Warner were visiting the
20	site as well. And then the third time I visited just
21	recently was on December 12th, 1990.
2	O Other than the three occasions that you've

discussed being present at the facility, have you been

familiar with the area of Gary Development where the

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facility is?

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A Yes I have. I've been aware of that
particular area adjacent to Lake Michigan, and I'm also
quite aware of the different, what we call
physiographic divisions, or the types of land forms
that occur in the State of Indiana, which is an
integral part of the teaching program in applied
geology and civil engineering. So I'm generally aware
of the regional aspects. And then I've become aware of
some of the specifics of some of the site in addition
to actually looking at the Gary Development Landfill.

Q Have you ever done a paper or a presentation regarding the area where the landfill is located, but not specifically regarding landfill?

A Yes I have. I had the opportunity several years ago at an organization called the Highway Geology Symposium. It was in August of 1988. And that particular conference dealt with highway construction in urban areas and on the basis of that, I looked into this particular location because the fact it's where the new interchange was constructed on the tellroad, the Indiana Tollroad System. And what had happened in the mid-1980s I think it opened—it actually, the interchange there opened in October of 1986 and what

happened is because to increase traffic, local traffic on the Indiana Tollroad, it was decided by the tollroad commission people to put in additional interchanges which would encourage localized traffic for people to get on at say Gary and drive to East Chicago or to encourage local traffic. And part of that development process was to build a number of interchanges. develops, as it turns out, one interchange is immediately to the east of the Gary Development Landfill. Well on the basis of that, I looked into the existing information on the design and construction of that landfill, and related it to the geological features of that site, which includes some aspects of the organic deposits that were there and some of the old landfill materials and just the general construction aspects of putting in the toll plaza and the exit there at Cline Avenue. That's the location, Cline Avenue.

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Q In connection with that study that I think you said in 1988 nearby the landfill, Respondent's landfill, and in connection with your investigation of the landfill itself, do you have information as to the geology of the site, of the Gary Development site?

A Yes I do. I have, both on the basis of the

reports that were available for the tollroad construction and also available for the landfill site itself, and the geological situation is that in some areas there's about 5 feet of fill material at the surface, and then typically about 35 feet of sand. And below the sand, of the order of 50 feet of clay and then below that another 10 feet of very dense other clay material called glacial till. And at that point the bedrock is reached, which is about 100 feet deep and you hit the Racine Dolomite, typically the geological formation there is the Racine Dolomite of silurian age that occurs at that particular site.

Now the history of the landfill, which is revealed in the construction report for the toll plaza adjacent to it, was that basically 35 feet of the sand was removed in the process of making a gravel pit to construct the tollroad. That's the reason that the gravel pit was excavated there was for construction material for the tollroad extension. And then in addition to the sand, 30 feet of clay was excavated below that, making this pit of approximately 65 feet deep.

Now because of the thick nature of the clay there, there is another 35 feet of clay below the base

of the landfill before you reach the top of the bedrock surface, which is as I said, the silurian dolomidic rock that occurs at a depth at approximately 100 feet.

The water table depth was approximately 10 feet below the original ground surface at the time prior to construction. And I think that's fairly typical of the area at the present time, so the water is about 10 feet down, which is about the level of the Grand Calumet River. So we have that particular aspect.

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The landfill was begun in about 1974, after the excavation of the gravel had taken place some years before that and had filled up with water. So the gravel pit was pumped dry and then a clay lining was placed around the opening to prevent additional water from coming into it because the fact that it's 35 feet in the sandy material and the water is only 5 feet deep, there would be a tendency, obviously, for the water to come in below the 5 foot depth. And to keep the water from flowing in, to be able to pump it out, a clay liner was placed inside of the excavation. So that's the nature of the construction of the basin in which the landfill was eventually constructed.

Now the fact that there is 30 feet of clay at

the base of the landfill above the dolomite bedrock is, by the standards of the time of construction and pretty much today, is a good liner system for a conventional landfill, conventional solid waste landfill. With 30 feet of clay at the base would meet the requirements certainly of the Indiana Department of Health at the time that this landfill was constructed and designed and is a sizeable thickness even by the most recent standards that we would have of having thirty feet of clay below the base of the landfill.

So by having a natural material to prevent downward migration, and therefore, having built the clay lining on the outside on the boundary of the old sand pit, it was able to construct the landfill such that water is kept out of the landfill itself.

Q Regarding the clay liner you're talking about on the sides of the landfill, have you looked into the composition of that liner and the permeability of the clay material?

A Yes. A study was done by Atec Associates under the direction of Gary Development as a requirement as indicated by the State of Indiana. They put four borings down along the western side of the landfill and drilled through the liner to determine the

nature of the liner material. At one point as I reviewed the information, there was a suggestion made that the boring should be made perpendicular to the liner system, and the liner itself is inclined because if you excavate a hole in sand, in order for the sand to have any opening, retention, you have put it on an angle. So the liner is on a slant, and consequently, the liner is not horizontal, but is inclined.

The borings were made perpendicular to the earth's surface, or vertical. Vertical borings were made, and they did not obviously therefore run perpendicular to the liner, although some suggestions had been made by the Indiana State Board of Health that they should be drilled perpendicular to that. I just realized looking at this, that this is virtually impossible to do with standard equipment to take soil borings perpendicular to an inclined liner. Soil borings of split spoon samples and Shelby tube samples, which were required, have to be taken very close to the vertical because it's a gravity system that gets its power by driving it vertically into the ground.

But at any rate, the four tests were made by Atec Associates and they obtained permeability values that were much lower than what had been the required

permeability of this particular liner.

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O Dr. West, admitted into evidence previously in this hearing, and I believe it was Respondent's Exhibit #4, was a certified copy of a settlement agreement, an agreed order in cause number N-95 between the Respondent and the Indiana Environmental Management Board dated February, 1983. And on page 5 it discusses in that exhibit specifically the borings that were to be done and says that, "If the test results show the permeability of the clay wall to be 5.0 times 10⁻⁶ centimeters per second or less, then no remedial action for the west clay perimeter wall will be required unless staff identifies a significant infiltration of liquid as discussed in subparagraph 7C."

So the standard here, it says it's 5.0 times 10^{-6} centimeters per second or less. Based upon the Atec borings and their report, how do the actual permeabilities of the clay in the liner compare to that figure in the state agreed order?

A Of their four tests, the numbers, which I don't have precise numbers with me in front of me, but the values range in the 10^{-7} centimeters per second, to the 10^{-8} centimeters per second. So considerably lower permeability than the required 5 times 10^{-6} .

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By comparing the numbers, I found that the clay tests, their permeabilities range from 8 to 208 times less permeable than the requirement, so that before tests were markedly or considerably lower in permeability than the requirements, so therefore, better materials than the requirements asked for.

Q Are you familiar with anything in the--that would be considered a aquifer as relates to, let's say, water wells in the area or on site wells used for production of water?

Well by definition, an aquifer is a zone in the earth that's saturated with water and has a sufficient permeability to develop a well. On the basis of that, the sand layer that is at the surface that has a water table a depth of five feet would be considered an aquifer. That is a complication, of course, in this area of Gary because of the general nature of all of the industrialization adjacent to that and the Big Calumet River on top of the other aspects is such that one would not typically think of that as an equifer for water production for water quality because of the overall nature of the industrial aspects on the site. So aquifer, from the permeability and saturated point of view, potable water, likely no, just

there for many, many years. But that would be what would be considered as typically an aquifer system relative to its permeability.

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Q Is there a water producing well at the site itself to your knowledge?

A Yes. There is a water producing well for the Gary Development Company which is considerably deeper, extending down into the bedrock. In fact, it was extended down to a depth, according to my information, of 440 feet from the surface, which would have put it some 340 feet down into the bedrock. This is due to the fact that there was not good permeability in the rock up close to the base of the glacial material. And so it was extended below 100 feet depth until a sufficient amount of water was obtained.

Now that's somewhat encouraging to me as a hydrogeologist because of the fact that it tends—it indicates that the downward migration of material through the unconsolidated, through the soil material, is not great, or there would be more water at the upper part of the bedrock at a depth of 100, 110 feet possibly.

So--but there is a well on the site. The

well has a low productivity, likely in the range of less than 5 gallons per minute, so it's a marginal well as far as productivity is concerned. It also appears to be a high sulfur type well or one that has a lot of dissolved materials in it, giving it a strong taste.

And my understanding is that the Gary Development Facility, it's not used as drinking water, it's used for flushed toilets and just general water in the shop.

Q The State's order discussing the permeabilities that they desire to exist in the liner, the wall liner at the landfill facility talked about, and I read it to you, about the concern for infiltration into the landfill. Is that a concern more than the opposite? Than liquid moving out of the landfill?

A Well in this particular case it's of greater concern because of the fact that the river is adjacent to the landfill and the water table is only 5 feet below the ground surface, and it's in sandy material. So it wouldn't-because you excavate a hole, the water would tend to move into the hole. So infiltration to the opening would be a very important consideration. Therefore, in order to insure the fact that the trash isn't saturated with water from the surrounding

terrain, it would be necessary to build a liner to prevent the water from flowing inward. So that is the major concern for this site, is to prevent surrounding water to flow into the landfill to saturate it, which would tend to generate more leachate when you get more water mixed with it and by dissolving material in the solid waste. And you want to minimize that particular amount volume of leachate, so you would prevent infiltration. That's the reason, yes.

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Q Does this site have what are known as monitoring wells regarding ground water?

A Yes. It has four monitoring wells on each side of the landfill: On the north side and on the east side, south side and on the west side it has the four monitoring wells that were placed around the landfill boundary. They are located outside of the clay liner so that they would measure the water that s—it's away from the landfill; either water that got away from the landfill or exists away from the landfill. So it's measuring the surrounding terrain, not, obviously, the water within the landfill, landfilled material itself.

Q Are those monitoring wells actually sampled and the sample analyzed for certain types of chemicals?

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1.	A Yes. According to the permit that the Gary
2	Development Landfill is operating under, which dates
3	back I think to the early 1980s, they are sampling it
4	on a quarterly basis, and the samples are analyzed for
5	the four constituents which were required under their
6	regulations. And so they have been, yes, have been
7	tested on a quarterly basis.
8	Q Do you know who does the analysis for the
9	parameters?
1.0	A I think it's the Lake County Health

A I think it's the Lake County Health

Department if I recall. That's--I don't know. Perhaps

I don't know. It's a facility, it's a public facility

in the area.

- O Okay. Have you reviewed the analytical results from those wells that are done for 1990? For this year?
 - A Yes I have.

- Q And do you have an opinion as to what they do or do not show?
 - A Yes I have an opinion.
 - Q What is your opinion?
- A I am impressed by the fact that the chloride content is really quite low in the wells. The chloride is--if chloride is--can be an indicator of movement of

leachate material and the chloride is in I think the 10 to 15 parts per million range. So that is encouraging in that it tends to suggest that there appears to be no indication of chloride leachate effects that are moving through the liner. It has a relatively high total dissolved solids, but that would be indicative of probably the background ground water in this particular industrial area, and so that doesn't appear to be any major consequence on the basis of this particular site.

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Q Why is chloride an important parameter to look for regarding a sanitary landfill?

A well although chloride in itself typically is not a problem material, although usually the standard for chloride is something like 250 parts per million or milligrams per liter, it is a secondary material and it is an indicator of other movement of leachate material in some cases. The reason being is that chloride has a very high solubility; it is easily dissolved in water. And secondly, it is a very abundant, profuse amount of material that a present in garbage and trash and it is not easily removed by passing through the soil. So consequently, even though the chloride might not be the ion that you would be the most concerned about as far as a health aspect is concerned, it is a good

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indicator. It is a good target material indicating that contamination is taking place if you should see a very high elevated value for the chloride content.

- Q And based upon your review of the laboratory analysis for that chemical and the others, is it your opinion that you den't see really any migration of leachate?
- A Based on the information that I have of those three monitoring wells--and I see now it is the Lake County Health Department Laboratory--based on that information, I see no indication of leachate migration outside of the clay liner based on this data.
- Q Dr. West, when you were at the site, how long did you spend out there? Can you recall approximately?

A This last time when I was there on the 12th of this month, I was on the site for approximately two and one-half hours. I spent the first part of the period talking to Mr. Larry Hagen and-because it had been several years since I was on the site and I wanted to talk with him to get some background information that had occurred since I had been there last, and then the last hour and a half I'd say was spent looking at the landfill on foot and by vehicle, touring the whole landfill and seeing what the situation was. So I would

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say an hour and a half to two hours possibly spent actually on the landfill surface itself and walking around the adjacent location.

Q During the other times you were there, which I think were 1987 on two occasions you indicated, did you spend similar amounts of time on both of those occasions, or do you recall?

spent a longer period of time on the landfill itself, maybe an hour, an hour and a half longer. So perhaps something like 3 hours looking around the first time, because my being there the first opportunity I wanted to spend some time carefully looking at things. The second time I was there I spent less time because a portion of the visit was spent discussing general aspects with Mr. Cooper and Mr. Warner, and probably was only on the landfill maybe 45 minutes or so.

O Okay. On December 13th, I believe the day was you gave when you were out there and when you walked the site, was the site operating as a solid waste disposal facility?

A I think it was December the 12th, which would have been Wednesday of last week. I--the facility was not operating. The only--there was some activity going

on. There was a piece of equipment, a bulldozer pushing soil around--clay material was being pushed over the top of a portion of the landfill. There was no filling operation, there was no trash coming into the landfill. But there was an activity of placing

Q Okay. What is the present status of the facility as far as from an operational standpoint?

cover over a portion of the landfill.

A At the end of August of 1989, the landfill closed its operation as far as accepting solid waste material and has not accepted any waste since that particular time. So for the last 18 months or so it's been in the process of having clay brought in from out off the site because there is no more availability of excavating clay on the site on the present circumstances, and so clay is being brought in from off site and deposited on top of the landfill and then moved around with earth moving equipment in order to complete the needed cover for the landfill.

Q Do you know what type of cover the state is requiring?

A My understanding the state is going require two feet of clay over the top of the conventional part of the landfill, which would be that consisting of the

conventional waste and trash and garbage material. I also understand that through the special portion of the landfill in which flyash was mixed with the trash and allowed to harden, that there is an agreement which allows for only one foot of clay to be required over that particular portion of the landfill. So that is my understanding based on the two different kinds of materials, a different amount of clay would be placed over the top of those.

Q The area where you mentioned flyash was mixed with waste and allowed to harden, approximately what percentage, if you know, of the site is that area? The flyash area let's call it.

A Well it s--the flyash area is located on the eastern part of the site, and I would estimate it to make up perhaps about a fifth of the site, so say about 20 percent.

O When you were at the landfill recently, did you actually personally observe the clay, piles of clay and equipment moving clay cover onto the facility?

A Yes I did. There was a pile of clay that was being moved around. Although it was a little bit wet, the dozer was working that day and was pushing the material around. I could see an area where the clay

had been recently placed in, it looked to be in about the east central part of the landfill. And I could also observe other areas where clay was yet to be placed, more to the western side of the landfill.

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Q Okay. As an expert, did you view anything at the landfill facility recently when you were out there that you considered to be a problem?

I would say that the area of the north pit is at least a strong concern, perhaps a problem in that it is left unconstructed. It is a sizable pit that is along the northern boundary of the landfill that I estimated to be about perhaps 900 feet long, 40 feet deep, and approximately 150 feet wide, such that by rough calculation it turns up to be maybe 200,000 cubic yards of material that was still -- this depression in this large pit that's located along the side. concern for that is is that it's clear that water is running off of the Vulcan material site to the west that is able to drain onto the northwest corner of the landfill. And although there is a soil dike that's been constructed there, it's able to seep through there or possibly top that dike and pour into that pit and collect water down into this pit of area where the trash has not been placed. Because of that, water

accumulates in that particular pit and has to be pumped out of there to prevent it from accumulating too much.

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So I saw that as a problem, the fact that the Vulcan material site has a culvert that drains immediately into the area adjacent to that and runs into that pit. And that is a concern to me that that area has not been filled in, that solid waste has not been placed in that particular large pit.

Q What is Vulcan Chemical or Vulcan materials?

Can you explain what that is?

A I guess Vulcan Chemical is a proper name for it originally. It has now changed to AMG Resources, which has recently bought our the Vulcan site.

It is a scrap metal facility that removes tin and removes other metals from scrap iron and scrap steel and processes it by adding acids and other type of corrosive materials to the metal to remove the trace metals from it. In the process of that, they have a lot of scrap metal that's sitting around on the eastern part of their site, which is right adjacent to our particular location at Gary Development site. In fact, along the western part of the site they have some scrap metal that sits directly into a drainage ditch and is in contact with water on the Gary Development site and

clearly could obtain metals from that scrap and get onto the Gary Development site in the process. So my concern is is the fact that it is adjacent to the landfill, it is a higher elevation than the drainage ditch and the pit itself. Water can run off of that particular salvage yard and get into the waters on the site of Gary Development.

Q You termed the phrase, I guess, or you termed the existing circumstance out there as a pit.

Basically, can you more describe—what is this? Is this something that is dug? Is this something that is remaining because waste was not disposed of?

A Yes, that's the nature of it. The waste was not disposed along the north wall of the landfill.

This was done purposely because of the fact that permission was not obtained from the State of Indiana to fill that particular part of the landfill.

The procedure was to place clay up against the sand, exposed sand sides of the landfill, of the cld sand and gravel pit. Now a small amount of clay had been placed there, but not the final clay thickness had been done. And my understanding is is that full permission to fill in that particular pit was withheld from Gary Development because of—there was no decision

made or no judgement made as to how that should be accomplished as far as the Department of Environmental Management of the State of Indiana. So consequently, that area was left unfilled and left that way at the end of the process of the Gary Development site. So when they closed in August of 1989, they had not placed material in that particular pit area because they were restricted from doing such by the regulations of the State of Indiana, or at least lacking permission from the state to do so.

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Q Do you know whether at that time Gary
Development requested a variance or authority to
complete that area from the Indiana Department of
Environmental Management?

A Yes. It's my understanding that shortly before they actually closed in August of '89 they did make a request for a variance to proceed to fill that pit in with solid waste material. But having a variance such that they would fill it under the rules existing prior to August of '89, and not under the regulations which have since come into account. So that would have been a period of perhaps almost 18 to 20 months ago that this request for variance was made, but there's been no decision forthcoming from the State

of Indiana Department of Environmental Management since that time.

- Q When you were out at the landfill recently, did you review any inspection reports that were apparently done by the Indiana Department of Environmental Management on this site?
 - A Yes I did.

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- Q Okay. Do you recall what type of inspection reports those were?
- A Yes. Those are the latest edition of the inspection reports that are used for conventional standard solid waste landfill inspections. They're the variety that is used for all the other conventional landfills in the State of Indiana. I noted with interest because those particular forms have gone through several additions over the last year or so and so some of the details are different from one month to the next it appears. But I looked at those carefully and I noted that they were the conventional solid waste regulation forms that were used.
- Q Did the state inspectors at all, on reviewing those reports, discuss the covering of the landfill with the clay material?
 - A Yes. That was an item that they did list.

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1 They indicated that the clays were being added to a 2 portion of the landfill, that the clay cover was being 3 placed over a portion of it. They made a note of the fact that they could see that additional clay was 5 needed further to the western part of the site. was a notation made that part of the area did not have 7 sufficient clay on it and it needed to have the two 8 feet of clay placed. And there was also a statement 9 relative to the flyash material; the fact that a 10 sizeable portion had flyash at the surface and needed to be covered as well. So that was part of the 11 12. evaluation that was made, yes.

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Q In reviewing the inspection reports that you looked at at the landfill facility a week or so ago, did you see any reports where the state had inspected this facility as a resource conservation and recovery site?

A No. There was no indication that this was reviewed from the RCRA point of view. It was strictly conventional solid waste landfill evaluation.

Q Dr. West, could you explain to me briefly what the difference is--you indicated that I think you classified yourself as a hydrogeologist. What is the difference between a hydrogeologist and a hydrologist?

A Yes. The hydrogeology is one of the areas that I operate in; one of my areas of expertise. I also mentioned engineering geology, which is a combination of geology and engineering construction.

Relative to the two terms you mentioned, a hydrogeologist is a geologist who works with water typically, almost to a great extent, groundwater. Does a lot of work with groundwater studies. The term hydrology or hydrologist more often or typically is a civil engineering person and almost most of their work has to do with surface water. So we have a distinction from the hydrologist, who is more of a surface water person, typically a civil engineer, and a hydrogeologist, who is a geological person, who typically does more groundwater.

Now there is a little bit of an overlap between them, but the specific areas are still quite clear. They hydrogeologist as a geological person, tends to know a great deal more about the subsurface, the movement of water through the ground, whereas hydrologists deal more with floods and flood routing and being able to build structures sufficiently high that they don't get flooded out and deal with the aspects of flooding and flood plane management, things

of that sort. So there is a distinction between the two.

O The problem that you've discussed in your opinion, the problem at the site, the pit or the hole where waste was not filled, do you have an opinion as to how that could be handled from an environmental standpoint, that in your opinion, would be environmentally sound?

- A Yes I do. I have an opinion on that.
- Q And what would that be?

A I think the primary need is to insure the fact that the clay and the liner on the north side is sufficiently thick to keep water from coming out into the pit, and equally sufficiently thick to stop water from migrating from the landfill to the liner and getting out into the surrounding terrain. So it's necessary to have a properly compacted liner placed in that area, really pretty much similar to the liner that has been placed in other parts of the landfill. I think with today's standards we can compact the clay sufficiently so that you would get the low permeability effects. There are some construction techniques that would tend to insure the fact permeability would be quite low, and that would be how I would go about

constructing it.

In order to do that, of course, you have to drain the water out of it, you have to find a way to keep the water out of it. It's very difficult to construct things when you have water accumulating in them, in the construction business it's called operating in the dry, which means you've got to get the water out before you can do good construction work. So consequently, there would be a combination of keeping the water from the Vulcan materials area from washing into that hole, and also, from building up a compacted clay liner to insure the fact that water will not neither seep into it, nor seep away.

- O Dr. West, do you have any economic interest in Gary Development Company, Inc?
 - A No I don't.
 - Q You're not an employee of the company?
- A No I'm not.
 - Q Ohay. You are--indicated you are employed by Purdue University. Do you also do private consulting work?
 - A Yes. I have been an active private consultant essentially since I received my Ph.D. in 1966, so I've been actively involved in different

aspects of construction related geology for lo 25 years now. I think it's particularly significant in my own field of applied geology because it helps me to direct graduate students in areas of research, and it helps me to determine the areas where research needs to be done and leads me to research funding and things of that sort. So it's been an extremely good marriage over the years for me to be related directly to construction aspects.

and for the last 15 years, this has included sanitary landfills. I have not exclusive worked neither for nor in opposition to sanitary landfill construction. I have, on numerous occasions worked for citizens groups and tried to point out problems with proposed landfills and with the approach that the best way to reduce the problems of landfills is to make sure the construction is done as best as possible. And I worked for landfill firms themselves, so I have not been exclusively either pro or con as far as the landfill construction business is concerned. And consequently, I feel that it's been a valuable contribution insofar as what I've been able to contribute in the construction aspect, and also of course, things I've learned for my students to be able

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to work on these projects.

Q With these private clients, do you charge them on a results type fee, or do you charge them on an hourly basis regardless of the result?

related to the results. I've had a couple of difficult times, I must say, with a small country attorney one time who felt that I should only get paid if he won the case. And I told him, well that may be the way that attorneys work, but engineers and geologists don't work that way. And consequently, if they couldn't give me a retainer, I would not be interested in the project.

And so fortunately we came to an agreement on that and I didn't have to wait six months or nine months to see what the outcome of the case was going to be.

Q In addition to private clientele, have you done any consulting work for any governmental entities?

A Yes I have. I have worked for some governmental entities, yes.

Q And can you tell us which ones?

A I have done some projects which basically I would assume would relate back to the federal government, but through an independent firm that wanted a review of some design projects, so I'd say for the

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U.S. Government I've done some work.

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Okay. Have you done anything for the Indiana Department of Natural Resources?

Yes I have. I have had a research contract or research related project with the Indiana Department of Natural Resources, the Division of Reclamation for about five years now. This turns out to be a very closely related area, strangely enough, to sanitary landfills is the reclamation of old strip mines in southern Indiana. The groundwater contamination problems from strip mines and mine processing wastes is very similar in a way to what happens with sanitary landfills because you get movement of heavy metals and the movement of cations and things and sometimes. hydrocarbons, which is related to the same geological. detail. And of course the background of subsurface work is drilling and expiration and developing geological detail. And the two of them go very closely together. Yes.

Your Honor, may I have a moment? MR. KREBS: I think I'm finished with this witness. I wanted to review my notes if I could.

> THE COURT: Yes.

> > (Pause.)

1	THE COURT: Dr. West, when your testimony has
2	finished, would you consult with the court reporter and
3	assist her with any spellings she may need?
4	THE WITNESS: Certainly.
5	THE COURT: Such as Racine Dolomite, silurian
6	age.
7	THE WITNESS: Yes I will.
8	THE COURT: We want to make sure these are
9	spelled correctly for the record. Cations.
10	THE WITNESS: Silurian is an old English name
11 -	that comes out of England.
12	MR. KREBS: Your Honor, that's all the direct
13	questions we have at this time.
14	THE COURT: Mr. Radell?
15	MR. RADELL: Yes.
16	CROSS-EXAMINATION
17	BY MR. RADELL:
18	Q Dr. West, are you familiar with the state and
19	federal laws and regulations for hazardous waste?
20	A Yes, to some extent I am.
21	Q Have you designed any hazardous waste
22	landfills?
23	A Yes, I've been involved in some of that. I
24	was instrumental in working through a Part B

application for hazardous waste landfill in the
mid-1980s. I have reviewed a number of hazardous waste
landfill designs. I have contributed to some of them
as well.

O Can you say that the Gary Development

Company's landfill meets--was designed to accept

hazardous wastes and to comply with federal and state

laws for hazardous waste landfills?

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A Well it would certainly be under the current conditions that we have at the present time. The regulations for hazardous waste landfills has changed markedly over the last 5 or 6, 10 years. But I don't believe it was designed to be a hazardous waste landfill. My understanding is that they were under the assumption that it is a conventional landfill.

Q Uh-huh. Does the Gary Development Landfill have a double liner underneath it?

A Well double liner systems have been involved for hazardous waste landfills, perhaps since the 1980s. Of course this landfill predates that particular time. But double liner systems are typical of landfills and in fact, they are now becoming more apparent when we get conventional landfills, so that the landfill design procedure has certainly gotten more stringent as time

has gone on. We have, you know, what I see in the landfill business, you have a lot of landfills that were constructed a number of years ago and under different regulations and there's really no way to retrofit a situation of that sort.

O Uh-huh.

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A So I would say it does not have a double liner system in it. No, it doesn't.

Q Okay.

A It has a clay liner. It has a very sizable base clay liner. The sides are obviously not as thick as the base is though.

Q Uh-huh. Does it have any kind of a leachate collection system?

A No, it doesn't have a leachate collection system.

Q Okay. Regarding the groundwater monitoring system in place at the Cary Development Landfill, do you know if that meets the RCRA hazardous waste requirements for groundwater monitoring systems?

A I would assume that it would not. The RCRA requirements are typically much more stringent than they are for conventional landfills, and this has the monitoring system that was required of a conventional

landfill back in the early 1980s. So it would be a surprise if it would qualify for that, yes.

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Q Are you familiar with the ways in which the existing groundwater monitoring wells were actually constructed?

A Well I am aware of the fact that they were placed, as I say, I think in the early 1980s and they were done sort of in the fashion that was typical of monitoring wells at that particular time. I know of a number of landfills when this actually occurred.

In the State of Indiana, you find that the regulatory agency and the landfill operators sort of grew up together in their educational process, and so they would be somewhat typical of early monitoring wells that were put in conventional landfills in the State of Indiana.

O. So do you know whether those wells were constructed in a manner so that they would currently meet RCRA hazardous waste regulations for monitoring wells?

A I'd assume that they would not meet the regulations. The regulations for monitoring wells today are much more stringent than they were in the 1980s.

Q Are you aware if any hazardous constituents have ever been tested for in the groundwater at the Gary Development Facility?

A I know that the State of Indiana took some split comple testing out of the monitoring wells in the

split sample testing out of the monitoring wells in the past. I don't recall what the results of that would happen to be.

O Uh-huh.

A And if--I assume they would have tested for some things which would perhaps be more similar to the hazardous waste list that is currently tested for today.

O Uh-huh.

A Bur I don't happen to remember the results from that.

O Okay. Based upon your familiarity with the Gary Development site, can you express an opinion whether or not any hazardous constituents have migrated into the groundwater from that facility?

A I have no knowledge that any have. But as I say, I'm limited to the information from the four monitoring wells, which were done on a quarterly basis there.

Q Regarding the existing barriers that are in

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effect now for keeping water from migrating into and out of the landfill, would you say that the existing barriers are effective in keeping water, stopping water from migrating in and out of the landfill, or other liquids?

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A Well they appear to be, perhaps for the north wall. There is some indication along the north wall, which has not been completed of course, that there is some groundwater seepage that's coming into that.

I know a statement was made in one of the review reports that they had observed leachate coming out of the side of the pills of the landfill and the inspector made some comment that that indicated that the clay liner wasn't working. And I had to scratch my head at that, because that's not where the clay liner The clay liner is below the ground, not above the ground. So if you see leachate coming out of the landfill, that doesn't mean that the clay liner is not working. I don't know how one would determine that the clay liner is not working because the clay liner is all covered up. Only the fact that was drilled in four places and it's permeability turned out to be one hundredth or one-two hundredth less than what its requirement was, which would suggest that it operates

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as though it was 100 times thicker than if the landfill--than the liner would have had to be under the specific requirements.

Q Are there any types of piezometers or other wells that would locate both inside and outside the fill on either sides of the existing barriers that would enable one to determine the comparative levels of water in and outside the landfill?

Well yes. One could put a piezometer inside of the landfill and determine what the water level is in the trash material. That would tell you what the It doesn't necessarily tell you that water level is. it's moving anywhere, it just tells you that there's a gradient from inside the landfill to the outside. a gradient does not necessarily determine that you have movement; you have a potential for movement. If the clay is doing its job, then the difference would still persist and the water would get out of the landfill by a some other method, perhaps by evaporation or some other procedure whereby the water would disappear without going through the liner. So the fact that you show a difference in water level inside and outside the liner doesn't show that it's necessarily moving through the It only shows that you have a gradient in that liner.

l direction.

Q Are there any such piezometers in place now inside the fill?

A Not to my knowledge. I don't know that it was ever suggest that they be placed there. I'm not aware of that.

Q Mr. Krebs had alluded earlier to some reports by the Lake County Health Department Laboratory regarding--you referred to the chloride levels that were taken from these reports. One report that was dated November 14, 1990 states that, "no samples were taken from the west wall area because it was flooded." I was wondering if you had any knowledge how that area came to be flooded and how such a flooding might affect leachate passing into or cut of the landfill.

November 14th and the August 3 test that the west monitoring well was not measured because it was flooded. And I happened to observe that area on the western side of the landfill. It still has a considerable amount of water sitting in that particular ditch. In fact, that was the reason why the delay took place before they could drill the liner on the west side of the landfill because the water has persisted

there for some time. It runs off the Vulcan site and ends up in that particular ditch.

The problem obviously is is the water builds up in there and it doesn't have a good way to drain away. It is prevented from draining to the south and toward the river, and in fact, you don't want it to drain to the north into the pit. So there's an attempt made to keep the water in that particular location. I would think there needs to be a long term, or maybe it's a short term solution of removing the water from that particular ditch and get it to drain away from there, hopefully into the Grand Calumet River.

- Q Uh-huh. Are you familiar with the RCRA hazardous waste inspections which the Indiana Department of Environmental Management conducted at Gary Development Company on April 26, 1988 and June 6, 1990?
 - A Who was the inspector on that?
 - Q Ted Warner.

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A I recall seeing a report that indicated that

Ted Warner had made an inspection on the site and I

recall something to the effect of him making a

statement in his report that this didn't meet hazardous

waste requirements for a landfill. So I have seen

1 that, yes.

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Q Alright. And regarding Cause 53, the state agreed order, are you--do you know whether or not that dealt with hazardous waste, or was that just for solid waste that was non-hazardous?

A I think that order dealt with conventional solid waste material and not with hazardous waste.

MR. RADELL: Alright. Thank you.

THE COURT: Mr. Krebs, redirect?

MR. KREBS: I have no redirect, Your Honor.

THE COURT: Well Dr. West, it appears that your testimony is at an end. Thank you very much for coming. You are excused and you may step down.

THE WITNESS: Thank you, Judge Greene.

(Whereupon, the witness was

excused.)

THE COURT: Now then, if there are other witnesses that are here, if you have anything further you wish to do.

MR. KREBS: Yes Your Honor, there is. And I decide whether to do this or not, I'm going to, going to. I guess this would be considered an admission against interest, so look at these for awhile.

I have two documents here where are recent,

last this year. Both of them are signed by the Commissioner of the Indiana Department of Environmental Management, Kathy Prosser (ph), and both relating to Gary Development. They are—one is an emergency order of the Commissioner, which is dated October 16th this year, the other is an agreed order signed by the Commissioner on October 11, 1990. And I offer these into evidence even though these documents do discuss—one of them discusses a fine being levied by the state against my client, one of them discusses the possibility or an allegation of a leachate problem.

The purpose that I am offering these documents into evidence is the fact I think they will show the State of Indiana considers this facility to be a "sanitary landfill" and not a RCRA facility. And that's how it has been classified by the State of Indiana.

THE COURT: I have it you are offering these.
Mr. Radell?

MR. RADELL: I would like a chance to review them if I may.

MR. KREBS: In fact, if he would--if we would want to decide on this tomorrow morning, that's fine with me also. If he needs more time to look at them.

1	THE COURT: Well yes, and we may have that
2	time since you don't have another witness ready to go.
3	MR. KREBS: Alright. The next witness is
4	subpoenaed for 9:00 a.m.
5	THE COURT: Yes.
6	(Pause.)
7	MR. RADELL: Mr. Krebs, we had a
8	Kathy Schmidt the last time we met. Could this be the
9	same as the original Prosser? Did she marry or
10	something? Unusual to have the same
11	THE COURT: I don't believe so.
12	MR. KREBS: I believe Katherineor a Schmidt
13	is a geologist in the water department for IDEM.
14	THE COURT: Carol Schmidt.
15	MR. RADELL: Carol Schmidt.
16	VOICE: Carol Schmidt is the chief geologist
17	at the IDEM. Kathy Prosser is the new head of the
18	section, recently appointed by
19	THE COURT: Thank you.
20	MR. KREBS: Perhaps it would be appropriate
21	for me to identify these now for the record?
22	THE COURT: Yes.
23	MR. KREBS: For tomorrow. There will be one
24	document so marked by the court reporter as

Respondent's Exhibit 16. Here is a certification of authentication of public records on the front and the document is the emergency order of the Commissioner, with a date on the third page of October 16, 1990.

(Whereupon, Respondent's Exhibit 16 was marked for identification.)

MR. KREBS: The second document is
Respondent's Exhibit #17, also has a certificate of
authentication of public records on the front, and it
is a three-page document that is entitled, "RE: Order"
and has a signature by the Commissioner of the Indiana
Department of Environmental Management, with the date
of October 11, 1990.

(Whereupon, Respondent's Exhibit 17 was marked for identification.)

MR. RADELL: Your Honor, I think I'm going to object to the admission of these documents just based on irrelevancy, because neither of these has to do with whether or not the facility is a RCRA hazardous waste facility or a solid waste facility. One deals with violations of the Water Pollution Control Act, and the other the Clean Air Act, and neither document has any

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1	relevancy to whether or not hazardous waste is indeed
2	in this landfill.
3	THE COURT: Well since I haven't had a look
4	at them myself, what I will do is
5	(Pause.)
6	THE COURT: Does somebody have copies of
7	these, or is this the only copy?
8	MR. KREBS: I beg your pardon?
9	THE COURT: Are there extra copies of these
10	two documents?
11	MR. KREBS: Yes. Yes.
12	THE COURT: And Mr. Radell has a copy of
13	each?
14	MR. RADELL: Yes.
15	THE COURT: Well I'll allow them. Number 16
16	and 17 for the Respondent are admitted.
17	(Whereupon, Respondent's
18	Exhibits 16 and 17 are
19	received into the record as
20	evidence.)
21	MR. RADELL: Which is 16 and which is 17?
22	THE COURT: 16 is the October 29, 1990
23	emergency order admission.
24	MR. RADELL: Okay.

1	THE COURT: And number 17 is the RE: Order.
2	Off the record a moment.
3	(Whereupon, the reporter went
4	off the record as requested.)
5	THE COURT: On the record please.
б	The next witness having been subpoensed for
7	9:00 tomorrow morning, and the hour growing late here,
3	we will recess for the day until 9:00 tomorrow morning.
9	(WHEREUPON, THE HEARING WAS ADJOURNED AT
10	3:30 P.M. TO BE RECONVENED ON TUESDAY,
11	DECEMBER 18, 1990 AT 9:00 A.M.)
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STATE OF ILLINOIS)
) SS.
COUNTY OF C O O K)

I, ANNE I. MAZIORKA, a Notary Public within and for the County of Cook and State of Illinois do hereby certify:

That previous to the commencement of the examination of the witnesses, the witnesses were duly sworn to testify the whole truth concerning the matters herein;

That the foregoing transcript was reported to me by electronic audio sound recording, was thereafter reduced to typewriting under my personal direction and constitutes a true record of the testimony given;

That the said hearing was taken before me at the time and place specified;

That the hearing was adjourned as stated herein;

That I am not a relative or employee or attorney or counsel, not a relative or employee of such attorney or counsel for any of the parties hereto, not interested directly or indirectly in the outcome of this action.

"OFFICIAL SEAL"
ANNE 1. MAZIORKA
Notary Public, State of Illinois
Ny Commission Espires 1/22/92

ANNE I. MAZTORKA/ Notary Public, Cook Jounty, IL

My Commission expires 1/22/92.